Senate File 2129 - Introduced

SENATE FILE 2129
BY DOTZLER

A BILL FOR

- 1 An Act concerning the rights of parties to private and
- 2 public construction contracts and including applicability
- 3 provisions.
- 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. NEW SECTION. 573B.1 Title.
- 2 This chapter shall be known as the "Iowa Fairness in Private
- 3 Construction Contracts Act".
- 4 Sec. 2. NEW SECTION. 573B.2 Definitions.
- 5 For the purposes of this chapter:
- 6 1. "Construction" means furnishing labor, equipment,
- 7 material, or supplies used or consumed for the design,
- 8 construction, alteration, renovation, repair, or maintenance of
- 9 a building, structure, appurtenance, or other improvement to
- 10 real property, including any moving, demolition, or excavation.
- 11 2. "Contract" means a contract or agreement concerning
- 12 construction entered into by and between an owner and
- 13 a contractor, a contractor and a subcontractor, or a
- 14 subcontractor and another subcontractor.
- 3. "Contractor" means a person or entity that engages in
- 16 the business of construction and has a contract with an owner
- 17 of the real property or with a trustee, agent, or spouse of an 18 owner.
- 19 4. "Owner" means the record titleholder or a person or
- 20 entity for whose use or benefit any construction is undertaken,
- 21 who has the capacity to contract, including a quardian.
- 22 5. "Private construction" means construction of or on
- 23 private property.
- 6. "Retainage" means money earned by a contractor or
- 25 subcontractor but withheld to ensure proper performance by the
- 26 contractor or subcontractor.
- 27 7. "Subcontractor" means a person or entity that engages
- 28 in the business of construction, except a person or entity
- 29 entering into a contract directly with the owner of the real
- 30 property.
- 31 Sec. 3. NEW SECTION. 573B.3 Private construction contracts
- 32 payment provisions against public policy failure to pay.
- 33 1. A person or entity that enters into a contract for
- 34 private construction shall make all payments pursuant to the
- 35 terms of the contract and in accordance with this chapter.

- The following provisions in a contract for private
 construction are void and unenforceable as contrary to public
 policy:
- 4 a. A provision that purports to waive, release, or
- 5 extinguish the right to resolve disputes through litigation
- 6 in court or substantive or procedural rights in connection
- 7 with such litigation. However, a contract may require
- 8 binding arbitration as a substitute for litigation or require
- 9 nonbinding alternative dispute resolution as a prerequisite to
- 10 litigation.
- 11 b. A provision that purports to waive, release, or
- 12 extinguish rights provided by chapter 660, except that a
- 13 contract may require a contractor or subcontractor to provide a
- 14 waiver or release of such rights as a condition for payment,
- 15 but only to the extent of the amount of payment received.
- 16 c. A provision that purports to waive, release, or
- 17 extinguish rights of subrogation for losses or claims covered
- 18 or paid by liability or workers' compensation insurance unless
- 19 permitted under chapter 87 or Title XIII, subtitle 1.
- 20 3. A provision in a contract for private construction
- 21 providing that a payment from a contractor or subcontractor
- 22 to a subcontractor is contingent or conditioned upon receipt
- 23 of a payment from any other private party is no defense to a
- 24 claim to enforce a mechanic's lien or bond to secure payment of
- 25 claims pursuant to chapter 660.
- 26 4. For a contract for private construction, if the owner
- 27 fails to pay the contractor by the date payment is due pursuant
- 28 to the contract, the owner shall pay interest to the contractor
- 29 beginning on the first business day after payment is due,
- 30 computed at the rate of eighteen percent per annum.
- 31 5. For a contract for private construction, a contractor
- 32 shall pay a subcontractor any amounts due within seven business
- 33 days of whichever of the following is later:
- 34 a. Receipt of payment by the contractor from the owner,
- 35 including payment of retainage, if retainage is released by the

1 owner.

- 2 b. The date payment to the subcontractor is due pursuant to 3 the contract.
- 4 6. If a contractor fails to pay a subcontractor pursuant
- 5 to subsection 5, the contractor shall pay interest to the
- 6 subcontractor beginning on the first business day after payment
- 7 becomes due, computed at the rate of eighteen percent per
- 8 annum.
- 9 7. The provisions of subsections 5 and 6 shall apply to a 10 payment from a subcontractor to its subcontractor.
- 11 Sec. 4. NEW SECTION. 573B.4 Retainage.
- 12 1. An owner, contractor, or subcontractor may withhold
- 13 no more than ten percent retainage from the amount of any
- 14 undisputed payment due.
- 2. If an owner, contractor, or subcontractor fails to pay
- 16 retainage pursuant to the terms of a contract for private
- 17 construction or as required by this chapter, the owner,
- 18 contractor, or subcontractor shall pay interest to the
- 19 contractor or subcontractor to whom payment was due, beginning
- 20 on the first business day after the payment was due, at a rate
- 21 of eighteen percent per annum.
- 22 Sec. 5. NEW SECTION. 573B.5 Suspension of performance.
- 23 If any undisputed payment is not made within seven business
- 24 days after the payment date established in this chapter, the
- 25 contractor and any subcontractors may provide written notice to
- 26 the owner and, in the case of a subcontractor, written notice
- 27 to the contractor. Seven business days after the provision of
- 28 the written notice, the contractor or subcontractor, without
- 29 prejudice to any other available remedy, may suspend further
- 30 performance until payment, including applicable interest,
- 31 is made. The contract period for each contract affected by
- 32 the suspension shall be extended for a period equal to the
- 33 duration of the suspension, and the contract sum for each
- 34 affected contract shall be increased by the suspending party's
- 35 reasonable costs of demobilization, delay, and remobilization.

- 1 Sec. 6. <u>NEW SECTION</u>. **573B.6** Action or arbitration to 2 enforce.
- 3 In any action to enforce the provisions of this chapter,
- 4 including arbitration, the court or arbitrator shall award
- 5 costs and reasonable attorney fees to the prevailing party.
- 6 Venue of such an action shall be in the county where the
- 7 applicable real property is located. The hearing in such an
- 8 arbitration shall be held in the county where the applicable
- 9 real property is located.
- 10 Sec. 7. NEW SECTION. 573B.7 Waiver or variance prohibited.
- 11 The rights and duties prescribed by this chapter shall not be
- 12 waived or varied under the terms of a contract. The terms of a
- 13 contract waiving or varying the rights and duties prescribed by
- 14 this chapter shall be unenforceable.
- 15 Sec. 8. NEW SECTION. 573B.8 Applicability.
- 16 The provisions of this chapter do not apply to single-family
- 17 residential housing and multifamily residential housing of four
- 18 units or less. The provisions of this chapter shall not apply
- 19 to public works or public improvement projects.
- 20 Sec. 9. NEW SECTION. 573C.1 Title.
- 21 This chapter shall be known as the "Iowa Fairness in Public
- 22 Construction Contracts Act".
- 23 Sec. 10. NEW SECTION. 573C.2 Definitions.
- 24 For the purposes of this chapter:
- 25 1. "Construction" means furnishing labor, equipment,
- 26 material, or supplies used or consumed for the design,
- 27 construction, alteration, renovation, repair, or maintenance of
- 28 a building, structure, appurtenance, or other improvement to
- 29 real property, including any moving, demolition, or excavation.
- 30 2. "Contract" means a contract or agreement concerning
- 31 construction entered into by and between an owner and
- 32 a contractor, a contractor and a subcontractor, or a
- 33 subcontractor and another subcontractor.
- 34 3. "Contractor" means a person or entity that engages in
- 35 the business of construction and has a contract with an owner

- 1 of the real property or with a trustee, agent, or spouse of an 2 owner.
- 3 4. "Owner" means the record titleholder or a person or
- 4 entity for whose use or benefit any construction is undertaken,
- 5 who has the capacity to contract, including a guardian.
- 6 5. "Public construction" means construction under the
- 7 control of a public entity and paid for in whole or in part with
- 8 funds of a public entity.
- 9 6. "Public entity" means the state, an agency of the state,
- 10 or a political subdivision.
- 11 7. "Subcontractor" means a person or entity that engages
- 12 in the business of construction, except a person or entity
- 13 entering into a contract directly with the owner of the real
- 14 property.
- 15 Sec. 11. NEW SECTION. 573C.3 Public construction contracts
- 16 payment provisions against public policy failure to pay.
- 1. A person or entity that enters into a contract for public
- 18 construction shall make all payments pursuant to the terms of
- 19 the contract and in accordance with this chapter.
- 20 2. The following provisions in a contract for public
- 21 construction are void and unenforceable as contrary to public
- 22 policy:
- 23 a. A provision that purports to waive, release, or
- 24 extinguish the right to resolve disputes through litigation in
- 25 court or substantive or procedural rights in connection with
- 26 such litigation. However, a contract may require nonbinding
- 27 alternative dispute resolution as a prerequisite to litigation.
- 28 b. A provision that purports to waive, release, or
- 29 extinguish rights to file a claim against a payment or
- 30 performance bond, except that a contract may require a
- 31 contractor or subcontractor to provide a waiver or release of
- 32 such rights as a condition for payment, but only to the extent
- 33 of the amount of payment received.
- 34 c. A provision that purports to waive, release, or
- 35 extinguish rights of subrogation for losses or claims covered

- 1 or paid by liability or workers' compensation insurance unless 2 permitted under chapter 87 or Title XIII, subtitle 1.
- 3 d. A provision that purports to waive the right of a party 4 to collect damages for delays caused by another party.
- 5 3. For a contract for public construction, if the owner
- 6 fails to pay the contractor by the date payment is due pursuant
- 7 to the contract, the owner shall pay interest to the contractor
- 8 beginning on the first business day after payment is due,
- 9 computed at the rate of eighteen percent per annum.
- 10 4. For a contract for public construction, a contractor
- 11 shall pay a subcontractor any amounts due within seven business
- 12 days of whichever of the following is later:
- a. Receipt of payment by the contractor from the owner.
- 14 b. The date payment to the subcontractor is due pursuant to 15 the contract.
- 16 5. If a contractor fails to pay a subcontractor pursuant
- 17 to subsection 4, the contractor shall pay interest to the
- 18 subcontractor beginning on the first business day after payment
- 19 becomes due, computed at the rate of eighteen percent per
- 20 annum.
- 21 6. The provisions of subsections 4 and 5 shall apply to a
- 22 payment from a subcontractor to its subcontractor.
- Sec. 12. NEW SECTION. 573C.4 Suspension of performance.
- 24 If any undisputed payment is not made within seven business
- 25 days after the payment date established in this chapter, the
- 26 contractor and any subcontractors may provide written notice to
- 27 the owner and, in the case of a subcontractor, written notice
- 28 to the contractor. Seven business days after the provision of
- 29 the written notice, the contractor or subcontractor, without
- 30 prejudice to any other available remedy, may suspend further
- 31 performance until payment, including applicable interest,
- 32 is made. The contract period for each contract affected by
- 33 the suspension shall be extended for a period equal to the
- 34 duration of the suspension, and the contract sum for each
- 35 affected contract shall be increased by the suspending party's

- 1 reasonable costs of demobilization, delay, and remobilization.
- 2 Sec. 13. NEW SECTION. 573C.5 Action or arbitration to
- 3 enforce.
- 4 In any action to enforce the provisions of this chapter,
- 5 including arbitration, between a contractor and a subcontractor
- 6 or a subcontractor and a subcontractor, the court or arbitrator
- 7 shall award costs and reasonable attorney fees to the
- 8 prevailing party. Venue of such an action shall be in the
- 9 county where the applicable real property is located. The
- 10 hearing in such an arbitration shall be held in the county
- 11 where the applicable real property is located.
- 12 Sec. 14. NEW SECTION. 573C.6 Waiver or variance prohibited.
- 13 The rights and duties prescribed by this chapter shall not
- 14 be waivable or varied under the terms of a contract. The terms
- 15 of a contract waiving the rights and duties prescribed by this
- 16 chapter shall be unenforceable.
- 17 Sec. 15. NEW SECTION. 573C.7 Applicability.
- 18 This chapter does not apply to retainage or the retention
- 19 of funds as those terms are used in chapter 573. This chapter
- 20 shall not be construed to prohibit the parties to a contract
- 21 for public construction from contracting for the applicability
- 22 of the provisions of chapter 573A.
- 23 Sec. 16. APPLICABILITY. This Act applies to construction
- 24 contracts entered into on or after the effective date of this
- 25 Act.
- 26 EXPLANATION
- 27 This bill relates to the rights of parties to private and
- 28 public construction contracts.
- 29 The bill creates the "Iowa Fairness in Private Construction
- 30 Contracts Act". The bill requires a person or entity that
- 31 enters into a contract for private construction to make
- 32 all payments pursuant to the terms of the contract and in
- 33 accordance with the bill. The bill provides that certain
- 34 provisions in a private construction contract are void and
- 35 unenforceable as contrary to public policy, including a

1 provision that waives, releases, or extinguishes the right 2 to resolve disputes through litigation, although arbitration 3 may be required as a prerequisite to or a substitution for 4 litigation; a provision that waives, releases, or extinguishes 5 rights provided by Code chapter 660 relating to quo warranto 6 rights, although a contractor or subcontractor may be required 7 to waive such rights as a condition for payment, to the extent 8 of the amount of payment received; and a provision that waives, 9 releases, or extinguishes rights of subrogation for losses or 10 claims covered or paid by liability or workers' compensation 11 insurance unless otherwise permitted under Code chapter 87 12 or Code Title XIII, subtitle 1, relating to regulation of 13 insurance. The bill provides that a provision in a contract for 14 15 private construction making a payment from a contractor or 16 subcontractor to a subcontractor contingent or conditioned upon 17 receipt of a payment from any other private party is no defense 18 to a claim to enforce a mechanic's lien or bond to secure 19 payment of claims pursuant to Code chapter 660. The bill provides that for a contract for private 21 construction, if the owner fails to pay the contractor by the 22 date payment is due pursuant to the contract, the owner must 23 pay interest to the contractor beginning the first business day 24 after payment is due, at a rate of 18 percent per annum. The bill provides that for a contract for private 26 construction, a contractor must pay a subcontractor any 27 amounts due within seven business days of the later of either 28 the receipt of payment by the contractor from the owner, 29 including retainage, if released, or the date payment to the 30 subcontractor is due pursuant to the subcontract. 31 provides that if a contractor fails to pay a subcontractor in 32 this way, the contractor must pay interest to the subcontractor 33 beginning the first business day after payment is due, at a 34 rate of 18 percent per annum. The bill defines "retainage" for the purposes of the "Iowa 35

- 1 Fairness in Private Construction Contracts Act as money
 2 earned by a contractor or subcontractor but withheld to ensure
 3 proper performance by the contractor or subcontractor. The
 4 bill provides that an owner, contractor, or subcontractor may
 5 withhold no more than 10 percent retainage from the amount
 6 of any undisputed payment due. The bill provides that if an
 7 owner, contractor, or subcontractor fails to pay retainage
 8 as required, they must pay interest beginning on the first
 9 business day after the payment was due, at a rate of 18 percent
 10 per annum.
 11 The bill provides that if an undisputed payment is not
 12 made within seven business days after payment is due, the
 13 contractor and any subcontractors may provide written notice
 14 to the owner and, if payment is not made for another seven
 15 business days, may suspend further performance until payment,
- 13 contractor and any subcontractors may provide written notice
 14 to the owner and, if payment is not made for another seven
 15 business days, may suspend further performance until payment,
 16 including applicable interest, is made. The bill provides
 17 that the contract period shall be extended for a period equal
 18 to the duration of the suspension, and the contract sum will
 19 be increased by the suspending party's reasonable costs of
 20 demobilization, delay, and remobilization. The bill provides
 21 that in any action to enforce the provisions of the bill,
 22 including arbitration, the court or arbitrator will award costs
 23 and reasonable attorney fees to the prevailing party. The bill
 24 provides that such an action will take place in the county
 25 where the applicable real property is located.
 26 The bill provides that the rights and duties prescribed
- 27 by the bill cannot be waived or varied under the terms
 28 of a contract, and a provision of a contract doing so is
 29 unenforceable. The bill specifies that these provisions of
 30 the bill do not apply to single-family residential housing and
 31 multifamily residential housing of four units or less or public
- The bill creates the "Iowa Fairness in Public Construction Contracts Act". The bill requires a person or entity that enters into a contract for public construction to make

32 works or public improvement projects.

```
1 all payments pursuant to the terms of the contract and in
 2 accordance with the bill.
                              The bill provides that certain
 3 provisions in a public construction contract are void and
 4 unenforceable as contrary to public policy, including a
 5 provision that waives, releases, or extinguishes the right
 6 to resolve disputes through litigation, although arbitration
 7 may be required as a prerequisite to litigation; a provision
 8 that waives, releases, or extinguishes rights to file a claim
 9 against a payment or performance bond, although a contractor
10 or subcontractor may be required to waive such rights as a
11 condition for payment, to the extent of the amount of payment
12 received; a provision that waives, releases, or extinguishes
13 rights of subrogation for losses or claims covered or paid by
14 liability or workers' compensation insurance unless otherwise
15 permitted under Code chapter 87 or Code Title XIII, subtitle
16 1, relating to regulation of insurance; and a provision that
17 waives the right to collect damages for delays caused by
18 another party.
19
      The bill provides that for a contract for public
20 construction, if the owner fails to pay the contractor by the
21 date payment is due pursuant to the contract, the owner must
22 pay interest to the contractor beginning the first business day
23 after payment is due, at a rate of 18 percent per annum.
24
      The bill provides that for a contract for public
25 construction, a contractor must pay a subcontractor any
26 amounts due within seven business days of the later of either
27 the receipt of payment by the contractor from the owner or
28 the date payment to the subcontractor is due pursuant to the
29 subcontract. The bill provides that if a contractor fails
30 to pay a subcontractor in this way, the contractor must pay
31 interest to the subcontractor beginning the first business day
32 after payment is due, at a rate of 18 percent per annum.
      The bill provides that if an undisputed payment is not
34 made within seven business days after payment is due, the
35 contractor and any subcontractors may provide written notice
```

1 to the owner and, if payment is not made for another seven 2 business days, may suspend further performance until payment, 3 including applicable interest, is made. The bill provides 4 that the contract period will be extended for a period equal 5 to the duration of the suspension, and the contract sum will 6 be increased by the suspending party's reasonable costs of 7 demobilization, delay, and remobilization. The bill provides 8 that in any action to enforce the provisions of the bill, 9 including arbitration, between a contractor and a subcontractor 10 or a subcontractor and a subcontractor, the court or arbitrator 11 will award costs and reasonable attorney fees to the prevailing 12 party. The bill provides that such an action will take place 13 in the county where the applicable real property is located. The bill provides that the rights and duties prescribed 14 15 by the bill cannot be waived or varied under the terms 16 of a contract, and a provision of a contract doing so is 17 unenforceable. The bill specifies that the provisions of the 18 "Iowa Fairness in Public Construction Contracts Act" do not 19 apply to retainage or the retention of funds as those terms are 20 used in Code chapter 573. The bill specifies that the bill is 21 not to be construed to prohibit the parties to a contract for 22 public construction from contracting for the applicability of 23 the provisions of Code chapter 573A, relating to stoppage of 24 public contracts in the event of an emergency. The bill applies to construction contracts entered into on 26 or after the effective date of the bill.